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4 April 1974

MEMORANDUM FOR THE RECORD

UBJECT: DCID 1/11

25X1A 1. I met with Gen. [] IC Staff, on the morning of 1 April 1974. relative to the attached draft.

25X1A 2. Based on an earlier conversation with the Director of Security, I advised [] that the Office Security endorsed the letter prepared by [] and felt that it should go on to the DCI. With reference to the slightly revised DCID 1/11 draft, I indicated that we propose that it be forwarded to each member of the Security Committee stating that CIA had resolved its problems and in doing so had slightly revised 1/11, but definitely with no substantive changes. I told him that the Director of Security was completely aware and concurred in the idea that the document would be given to the permanent chairman when selected for him to determine whether or not any modifications might be desired. In other words, we would present the document to the new chairman to see if he could live with it.

25X1A 3. [] responded that he would like to talk to [] before responding on this matter. He attempted immediately to contact [] but since the latter was out, [] indicated that he would call me later in the day.

25X1A 4. As soon as I hear from [] and provided he and [] concur with our suggestion, I will send copies of DCID 1/11 in its new slightly revised fashion to members of the Security Committee.

[]
Deputy Director of Security (P&M)

Attachment

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DCI/IC 74-0988

Draft

MEMORANDUM FOR: Director of Central Intelligence

SUBJECT: DCID 1/11, Security Committee

1. Responding to an IC report on "Intelligence Community Security Problems," dated 24 September 1973, and a suggested revision of DCID 1/11 which would expand responsibilities of the Security Committee, the DCI on 7 November 1973 tasked the Security Committee chairman to prepare a revised DCID 1/11 for submission to the USIB.
2. The Security Committee prepared such a DCID, with which all committee members concurred. When the Office of Security sought CIA coordination, however, the DDI on 14 February 1974 recommended a "thorough reconsideration of the scope of the reconstituted committee with a view to confining it to the traditional security topics." He also noted some "inconsistency between the statements of missions and functions" and indicated he had problems with "those portions of the charter which deal with compartmentation."
3. General Graham and Dr. Proctor have since discussed the problem of expanding Security Committee responsibilities and have no basic differences as to the need to strengthen the USIB mechanism which supports the DCI on a wide range of security matters and particularly on security policy issues. They agreed that the key initial task should be to identify an appropriately qualified officer to become the full-time chairman of a reconstituted Security Committee. Such a chairman should have a background which includes consumer and intelligence analyst orientation as well as a knowledge of security matters.
4. The Security Committee would be composed, as now, of representatives of the various USIB agencies. In addition, it is proposed that the Chairman be supported by an ad hoc Advisory Committee, consisting of the deputy directors of the USIB member agencies, who would serve as a policy guidance group.

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5. A list of possible CIA candidates for selection as chairman has been reviewed with John F. Blake, [redacted] and [redacted] acting Security Committee chairman. No contact has been made with any of the persons listed below pending discussion with you.

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Presently on duty

Recently retired

Walter Elder

William Wells

[redacted]

Paul Borel

[redacted]

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6. It is suggested that you raise at an early USIB meeting the subject of selection of a chairman for a Security Committee with responsibilities considerably expanded from those of the present committee, and invite nominations for consideration.

7. Attached is the proposed new DCID 1/11 which it is recommended the officer selected to chair the Security Committee be tasked to review from the standpoint of its adequacy to support him in responding to the security policy and other security needs of the USIB and the DCI, and to then submit it to the USIB for approval. This draft includes revision of the mission and functions sections previously approved by the Security Committee to eliminate what were considered to be inconsistencies, but does not change the substance of what the Security Committee draft contained.

8. An early opportunity to discuss with you the appointment of the Security Committee chairman is requested.

[redacted]
Acting Deputy to the DCI for
the Intelligence Community

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Attachment: as stated

DCI/IC/CS: [redacted] ho (22 Mar 74)

Distribution:

Orig. - addressee

① - DDCI

1 - ER

1 - IC Registry

1 - D/DCI/IC

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DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVE NO. 1/11 ^{1/}

Security Committee

(Effective _____)

In support of the DCI's statutory responsibilities and of his efforts to improve the Intelligence Community's product and to achieve more efficient use of intelligence resources, the community's security policies and procedures must be effective and consistent for the protection of intelligence and of intelligence sources and methods ^{2/}, and must insure timeliness and economy in the handling of compartmented information. Therefore, pursuant to provisions of Subsection 102(d) of the National Security Act of 1947, as amended, to provisions of NSCID 1 and to paragraph 2.b of NSAM 317, a new standing Committee of the USIB is hereby established.

1. Name of the Committee

The committee will be known as the Security Committee.

2. Mission

The mission of the committee is to provide the means by which the Director of Central Intelligence, with the advice of United States Intelligence Board principals, can:

a. Ensure establishment of security policies and procedures including recommendations for legislation for the protection of intelligence and intelligence sources and methods from unauthorized disclosure.

^{1/} Supersedes DCID 1/11, effective 23 April 1965 and DCID 1/12 effective 23 September 1964.

^{2/} The term intelligence as used in this document applies only to information covered by statute, Executive Order, or other authority consonant with the DCI's statutory responsibility for foreign intelligence and for the protection of intelligence and intelligence sources and methods from unauthorized disclosure.

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b. Review and formulate personnel, physical and document security policies, standards and practices and dissemination procedures applicable to all government departments and agencies as such policies, standards, practices and procedures relate to the protection of intelligence sources and methods in consideration of the effectiveness, risks and cost factors involved.

c. Review and formulate policies and procedures governing the release of intelligence to foreign government and international organizations and the review of classified intelligence proposed for release to the public through declassification or other action. With respect to foreign disclosure, ensure that releases are in consonance with U.S. security policy, [redacted]

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[redacted] and that the intelligence itself is accorded a degree of protection equal to that afforded by the United States. With respect to public release, ensure that disclosure or declassification actions are taken pursuant to proper authority and that they are accomplished so as to minimize the risk to other intelligence sources and methods.

new
d. Ensure that appropriate investigations are made of any unauthorized disclosure or compromise of intelligence or of intelligence sources and methods and that the results of such investigations, along with appropriate recommendations, are provided to the Director of Central Intelligence.

e. [redacted]

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f. Review special security and compartmentation procedures and develop proposals for any necessary changes to achieve optimum use of intelligence consistent with protection of sensitive intelligence sources and methods.

g. Ensure the development, review and maintenance of security standards and procedures for the protection of intelligence stored in or processed by computers.

3. Functions

The functions of the committee are:

a. To advise and assist the Director of Central Intelligence as appropriate in the development and review of security policies, standards, procedures and practices for the protection of intelligence and intelligence sources and methods from unauthorized disclosures.

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b. To review, formulate and recommend to the Director of Central Intelligence policies, standards and procedures for the dissemination of intelligence materials, for the release of such materials to foreign governments, and for the review of classified intelligence proposed for use in unclassified activities.

c. On behalf of the Director of Central Intelligence, to call upon departments and agencies to investigate any unauthorized disclosure or compromise of intelligence or of intelligence sources and methods occurring within their departments and agencies; to report the results of these investigations to the Director of Central Intelligence, through the United States Intelligence Board. Such reports will (1) assess the disclosure's impact on the U.S. intelligence process, and its implications for national security and foreign relations, (2) describe corrective measures taken or needed to prevent such disclosures in the future or to minimize the adverse effects of the case at hand, and (3) recommend any appropriate additional actions.

d. The functions of the committee as they relate to [redacted]

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[redacted] computer security and special security compartmentation are set forth in attachments 1, 2, and 3.

4. Community Responsibilities

a. Upon request of the committee chairman, USIB departments and agencies shall furnish to the committee within established security safeguards particular information needed by the committee and pertinent to its functions. Temporary material and ad hoc personnel support will be provided to the committee as needed and as mutually agreed upon by the departments and agencies represented on the committee.

b. Each USIB principal is responsible for investigation of any unauthorized disclosure or compromise of intelligence or intelligence sources and methods occurring within his department or agency. When investigation determines that the possibility of compromise cannot be discounted, and the interests of the USIB or another USIB principal are involved or affected, the results of investigation will be forwarded to the Security Committee for review and possible remedial action as determined appropriate by the committee.

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5. Composition and Organization

a. The committee will consist of a full-time chairman designated by the DCI, representatives of the chiefs of departments and agencies who are members of the USIB, and the representatives of the Departments of the Army, Navy, and Air Force. The chairman may invite a representative of the chief of any other department or agency having functions related to matters being considered by the committee to sit with the committee whenever matters within the purview of that department or agency are to be discussed.

b. The committee will be supported by

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subcommittees as needed and as approved by the DCI and by ad hoc working groups as approved by the chairman. The chairman of subcommittees will be designated by the committee chairman with the concurrence of the DCI. Membership on the subcommittees and ad hoc working groups need not be limited to member agencies of the committee, but may be extended by the chairman to representatives of other departments and agencies having related functional responsibilities or support capabilities.

c. The committee will have a full-time support staff to be provided by USIB departments and agencies as arranged and approved by the DCI.

6. Rules of Procedure

a. The committee shall meet upon the call of the chairman or at the request of any of its members. Items may be placed on the agenda by the DCI or by the chairman or any member of the committee.

b. Decisions or recommendations will be formulated by the chairman after giving consideration to the views of the members. At the request of a dissenting member, the chairman will refer the decision or recommendation along with dissenting opinion or opinions to the DCI.

W. E. Colby
Director of Central Intelligence

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Security Committee

(Effective _____)

In support of the DCI's statutory responsibilities and of his efforts to improve the Intelligence Community's product and to achieve more efficient use of intelligence resources, the community's security policies and procedures must be effective and consistent for the protection of intelligence and of intelligence sources and methods^{2/}, and must insure timeliness and economy in the handling of compartmented information. Therefore, pursuant to provisions of Subsection 102(d) of the National Security Act of 1947, as amended, to provisions of NSCID 1 and to paragraph 2.b of NSAM 317, a new standing Committee of the USIB is hereby established.

1. Name of the Committee

The committee will be known as the Security Committee

2. Mission

The mission of the committee is to provide the means by which the Director of Central Intelligence, with the advice of United States Intelligence Board principals, can:

a. Ensure the development and review of security standards, procedures and practices for the protection of intelligence and intelligence sources and methods from unauthorized disclosure;

1/ Supersedes DCID 1/11, effective 23 April 1965 and DCID 1/12 effective 23 September 1964

2/ The term intelligence as used in this document applies only to information covered by statute, Executive Order, or other authority consonant with the DCI's statutory responsibility for foreign intelligence and for the protection of intelligence and intelligence sources and methods from unauthorized disclosure.

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b. Develop, review and maintain standards and procedures for the dissemination of intelligence material, for the release of such material to foreign governments, and for the review of classified intelligence proposed for use in unclassified activities;

c. Ensure the development, review and use of effective means to defend sensitive U. S. installations or personnel against technical surveillance;

d. Review special security and compartmentation procedures and recommend any necessary changes to achieve optimum use of intelligence consistent with protection of sensitive intelligence sources and methods;

e. Ensure the development, review and maintenance of security standards and procedures for the protection of intelligence stored in or processed by computers.

3. Functions

The functions of the committee are:

a. To advise and assist the DCI as appropriate with respect to the establishment of security policies and procedures including recommendations for legislation for the protection of intelligence and intelligence sources and methods from unauthorized disclosure.

b. To review, formulate and recommend to the DCI personnel, physical and document security standards and practices and dissemination procedures applicable to all Government departments and agencies and their contractors as such standards, practices and procedures relate to the protection of intelligence sources and methods in consideration of the effectiveness, risks and cost factors involved.

c. To review, formulate and recommend to the DCI policies and procedures governing the release of intelligence to foreign governments and international organizations, and the review of classified intelligence proposed for release to the public through declassification or other action.

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25X1 [] and that the intelligence itself is afforded a degree of protection equal to that afforded by the United States. With respect to public release, to ensure that disclosure or declassification actions are taken pursuant to proper authority and that they are accomplished so as to minimize the risk to other intelligence sources and methods.

d. On behalf of the DCI, to call upon departments and agencies to investigate any unauthorized disclosure or compromise of intelligence or of intelligence sources and methods occurring within their departments and agencies. To report the results of these investigations to the DCI, through USIB. Such reports will (1) assess the disclosure's impact on the U. S. intelligence process, and its implications for national security and foreign relations, (2) describe corrective measures taken or needed to prevent such disclosures in the future or to minimize the adverse effects of the case at hand, and (3) recommend any appropriate additional actions.

25X1 to [] e. The functions of the Security Committee as they relate to [] computer security and special security compartmentation are set forth in attachments 1, 2, and 3.

4. Community Responsibilities

a. Upon request of the committee chairman, USIB departments and agencies shall furnish to the committee within established security safeguards particular information needed by the committee and pertinent to its functions. Temporary material and ad hoc personnel support will be provided to the committee as needed and as mutually agreed upon by the departments and agencies represented on the committee.

b. Each USIB principal is responsible for investigation of any unauthorized disclosure or compromise of intelligence or intelligence sources and methods occurring within his department or agency. When investigation determines that the possibility of compromise cannot be discounted, and the interests of the USIB or another USIB principal are involved or affected, the results of investigation will be forwarded to the Security Committee for review and possible remedial action as determined appropriate by the committee.

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5. Composition and Organization

a. The committee will consist of a full-time chairman designated by the DCI, representatives of the chiefs of departments and agencies who are members of the USIB, and representatives of the Departments of the Army, Navy, and Air Force. The chairman may invite a representative of the chief of any other department or agency having functions related to matters being considered by the committee to sit with the committee whenever matters within the purview of that department or agency are to be discussed.

b. The committee will be supported

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subcommittees as needed and as approved by the DCI and by ad hoc working groups as approved by the chairman. The chairman of subcommittees will be designated by the committee chairman with the concurrence of the DCI. Membership on the subcommittees and ad hoc working groups need not be limited to member agencies of the committee, but may be extended by the chairman to representatives of other departments and agencies having related functional responsibilities or support capabilities.

c. The committee will have a full-time support staff to be provided by USIB departments and agencies as arranged and approved by the DCI.

6. Rules of Procedure

a. The committee shall meet upon the call of the chairman or at the request of any of its members. Items may be placed on the agenda by the DCI or by the chairman or any member of the committee.

b. Decisions or recommendations will be formulated by the chairman after giving consideration to the views of the members. At the request of a dissenting member, the chairman will refer the decision or recommendation along with dissenting opinion or opinions to the DCI.

W. E. Colby

Director of Central Intelligence

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DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVE NO. 1/11
(Attachment 2)
Computer Security

The functions of the Security Committee include:

- (1) To review, formulate and recommend to the DCI policies, standards, and procedures to protect intelligence data stored or processed by computer.
- (2) To advise and assist the DCI, the Intelligence Community Staff, Committees of the United States Intelligence Board, USIB member agencies and departments, and other intelligence users with respect to all computer security issues and to resolve conflicts that may arise in connection therewith.
- (3) To formulate and recommend to the DCI resource programming objectives for USIB departments and agencies in the field of computer security in consideration of current and foreseen vulnerabilities and threats and with regard for the effective and efficient use of resources; to foster and to monitor an aggressive program of computer security research and development in the Intelligence Community in order to avoid unwarranted duplication and to assure the pursuit of an effective effort at resolving technical problems associated with the protection of computer operations.
- (4) To coordinate all aspects of Intelligence Community efforts in defense against hostile penetration of Community computer systems and as feasible to support other Government and national efforts aimed at improving computer security technology; to foster a coordinated program of Intelligence Community computer security training and indoctrination.

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Attachment 2

(5) To facilitate within the Intelligence Community the exchange of information relating to computer security threats, vulnerabilities, and countermeasures by providing a focal point for the evaluation of foreign intentions and capabilities to exploit Community computer operations, for central notification of hostile exploitation attempts, for the preparation of damage assessments of incidents of foreign exploitation of intelligence computer operations, and for the formulation of Community policy on the release of computer security information to foreign governments and international organizations.

(6) To review, formulate and recommend minimum computer security standards, procedures and criteria as guidance for system design, evaluation and certification of acceptable levels of security for computer systems.

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DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVE NO. 1/11
(Attachment 3)
Compartmentation^{1/}

The functions of the Security Committee as they relate to compartmentation controls are: ^{2/}

A. To develop and recommend to the DCI, with the advice of the United States Intelligence Board, technical guidance for the establishment, maintenance and improvement of coordinated compartmentation systems.

(1) Providing special protection to sensitive intelligence, intelligence information and intelligence sources and methods under the authority of Section 9 of Executive Order 11652.

(2) Ensuring the establishment and disestablishment of compartmentation of intelligence and intelligence information on the instructions of the DCI.

(3) Ensuring coherent control by the DCI of the processes for access approvals to compartmented intelligence and intelligence information and of the processes for dissemination, sanitization or release of such intelligence information.

^{1/} The term "compartmentation" as used in this directive refers to the system whereby special Intelligence Community controls indicating restricted handling within collection programs and their end products are applied to certain types of intelligence information and material. The term does not include Restricted Data as defined in Section 11, Atomic Energy Act of 1954, as amended.

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Attachment 3

(4) Ensuring the establishment and promulgation or appropriate criteria for security and need-to-know access approvals.

25X1 B. To formulate, coordinate, maintain and promulgate technical guidance for use in the administration of compartmentation controls at all echelons of department and agency [redacted] activity,
25X1 [redacted] concerning:

25X1 (1) Access approval criteria [redacted]
[redacted]

(2) Physical Security

(3) Document identification, handling, accountability and destruction.

(4) Automatic data processing and associated materials.

(5) Sanitization, downgrading, declassification, and decontrol responsibilities.

C. To review and survey, when appropriate, with the cooperation and assistance of the USIB principal concerned, the security standards, practices and procedures employed by USIB departments and agencies and their contractors in relation to approved compartmentation policies, procedures and controls; and to make recommendations for practical improvements to the USIB principals concerned through the DCI.

D. To provide advice and guidance to foreign governments participating in U. S. compartmented intelligence activities.

E. To recommend security policies, in coordination with appropriate USIB committees, governing the release or disclosure of compartmented intelligence to the public, foreign governments or international organizations in which the U. S. Government participates.